Message Text

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INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS UNN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION GENEVA

USMISSION NATO

USMISSION OECD PARIS UNN

CONFIDENTIALEC BRUSSELS 7183

E.O. 11652: GDS TAGS: ENRG, EEC

SUBJECT: MEETING WITH EC COMMISSION VICE PRESIDENT SIMONET

ON THE OIL SITUATION

1. SUMMARY. THIS MESSAGE SUPPLEMENTS AND UPDATES THE INFORMATION IN SEPTEL CONCERNING THE COMMISSION'S CONCERN OVER THE OIL SITUATION IN THE COMMUNITY. AT A MEETING WITH UNDER SECRETARY DONALDSON, SIMONET OUTLINED THE COMMISSION'S PROPOSALS TO DEAL WITH THE OIL SITUATION. THESE PROPOSALS WILL BE SENT TO THE MEMBER STATES FOR CONSIDERATION AT THE DECEMBER 14-15 SUMMIT MEETING. END SUMMARY. CONFIDENTIAL

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2. AT A BREAKFAST MEETING WITH UNDER SECRETARY DONALDSON

ON DECEMBER 11 (ALSO ATTENDED BY AMBASSADOR GREENWALD AND DEPUTY ASSISTANT SECRETARY KATZ), EC COMMISSION VICE PRESIDENT SIMONET DESCRIBED THE REASONS WHY, EVEN BEFORE THE MIDDLE EAST WAR. THERE HAD BEEN NO ACTION BY THE EC COUNCIL ON THE COMMISSION PROPOSALS FOR A COMMON ENERGY POLICY PUT FORWARD PURSUANT TO THE OCTOBER 1972 SUMMIT DECLARATION. AS A RESULT OF THE MIDDLE EAST WAR AND THE SUBSEQUENT RESTRICTIONS ON PETROLEUM PRODUCTION BY THE ARABS, THE SITUA-TION HAD BECOME MUCH MORE ACUTE AND. IN SIMONET'S VIEW. THREATENED THE SURVIVAL OF THE VRPLUNITY. AT A DISCUSSION OF THE ENERGY PROBLEM BY THE COMMISSION AS A WHOLE YESTERDAY. IT HAD BEEN AGREED TO SEND A LETTER TO THE MEMBER STATES ON THIS MATTER FOR CONSIDERATION AT THE SUMMIT MEETING TO BE HELD ON DECEMBER 14-15 IN COPENHAGEN. THIS INITIATIVE BY THE COMMISSION WAS STRONGLY SUPPORTED BY PRESIDENT ORTOLI, WHOSE EVOLUTION AS A COMMUNITY SUPPORTER SIMONET NOTED AS INTERESTING.

- 3. ACCORDING TO SIMONET, THE DUTCH AND GERMANS WILL INSIST ON SOME SATISFACTORY OUTCOME ON ENERGY WHICH DEMONSTRATES "COMMUNITY SOLIDARITY." HE BELIEVES THAT IF THE SUMMIT ONLY COMES OUT WITH A GENERAL INSTRUCTION FOR THE COUNCIL OF MINISTERS TO TAKE UP THE ENERGY QUESTION AGAIN, THIS WILL NOT BE ENOUGH AND THE DUTCH WILL TAKE UP THE AMERICAN OFFER OF ASSISTANCE, PROBABLY FOLLOWED BY BELGIAN AND GERMAN REQUESTS FOR SIMILAR ASSISTANCE. SUCH AN OUTCOME WOULD, IN THE VIEW OF THE COMMISSION, SET BACK SERIOUSLY THE MOVEMENT TOWARD EUROPEAN UNION. IN ADDITION, THE PRESENT ACTIONS ON A NATIONAL BASIS BY MEMBER STATES WERE IN VIOLATION OF THE TREATY OF ROME AND, IF NO COMMON POLICY IS DEVELOPED, THE VERY BASIS OF THE COMMON MARKET WILL BE UNDERMINED. FACING THIS PROSPECT, THE COMMISSION HAS DECIDED TO RECOMMEND A POLITICAL DISCUSSION OF THE ENERGY PROBLEM AT THE SUMMIT AND TO ASK FOR APPROVAL OF CERTAIN PRINCIPLES AS THE BASIS FOR A COMMON ENERGY POLICY. THE SUMMIT RESOLUTION WOULD NOT NEED TO GO INTO ALL THE DETAILS, BUT IT MUST BE MORE THAN JUST A GEN-ERAL REITERATION OF THE DESIRABILITY OF A COMMON ENERGY POLICY.
- 4. SIMONET OUTLINED THE CONTENT OF THE COMMISSION'S CONFIDENTIAL CONFIDENTIAL

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PROPOSALS AS FOLLOWS:

- A) THE COMMISSION MUST BE EMPOWERED TO OBTAIN INFORMATION ABOUT THE MOVEMENT OF OIL FROM BOTH THE MEMBER GOVERNMENTS AND THE OIL COMPANIES. AT PRESENT SUCH NECESSARY INFORMATION IS NOT AVAILABLE.
- B) THE MEMBER STATES WOULD BE PERMITTED TO APPLY EXPORT CONTROLS WITHIN THE COMMUNITY ONLY AFTER APPROVAL FROM THE COMMISSION.

- C) A SHARING ARRANGEMENT SHOULD BE WORKED OUT ON A COMMUNITY BASIS AND THEN COORDINATED WITH A WIDER PROGRAM WITHIN OECD.
- D) THE PRESENT NATIONAL CONSERVATION MEASURES SHOULD BE TRANSFORMED INTO A COMMUNITY PROGRAM.
- E) THERE SHOULD BE HARMONIZATION OF PRICE CONTROL ACTIONS ON A COMMUNITY BASIS.
- 5. IN DISCUSSING THE PROSPECTS FOR SUMMIT ACTION ALONG THESE LINES, SIMONET EXPRESSED THE VIEW THAT THE BRITISH SEEMED TO BE THE MOST NEGATIVE. HE AGREED THAT PART OF THIS OPPOSITION GREW OUT OF THEIR BASIC MIDDLE EASTERN POLICY, BUT THERE MIGHT ALSO BE OTHER FACTORS SUCH AS THEIR CONFIDENCE IN NORTH SEA PROSPECTS, AND THE DESIRE TO GET SUPPORT FOR AN EC REGIONAL POLICY. AS FAR AS THE FRENCH ARE CONCERNED, SIMONET THOUGHT THEY WOULD BE MORE FLEXIBLE THAN THE BRITISH BECAUSE THEY WOULD BE COMING TO THE SUMMIT MEETING AS DEMANDEURS IN THE FIELD OF URANIUM ENRICHMENT. HE BELIEVED THAT THE DUTCH AND GERMANS WOULD PREFER TO SOLVE THE ENERGY PROBLEM ON A COMMUNITY BASIS AND NOT RESORT TO A LATTER-DAY MARSHALL PLAN. THUS, WHILE POINTING OUT THE DIFFICULTIES OF SEEKING AGREEMENT AT THE SUMMIT WITHOUT PRIOR PREPARATIONS AND WITHOUT THE PRESENCE OF SUPPORTING STAFF, SIMONET WAS NOT TOTALLY PESSIMISTIC ABOUT THE CHANCES FOR A SATISFACTORY OUTCOME. AS FAR AS THE US OFFER TO HELP THE DUTCH WAS CONCERNED, HE ASSUMED THAT IT WAS IN THE US AS WELL AS THE EUROPEAN IN-TEREST TO HAVE THE DUTCH DIFFICULTIES RESOLVED IN THE CONTEXT OF A COMMON COMMUNITY ENERGY POLICY, GREENWALD CONFIDENTIAL. CONFIDENTIAL

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